



**The Federal Republic of Somalia**  
**Federal Government**  
**Ministry of Justice**

**FIRST QUARTER PROGRESS REPORT**

**Report submitted to:**  
**Rule of Law Project- Justice and Corrections**  
**Governance and Rule of Law Programme**  
**UNDP Somalia**

**Submitted in September, 2015;**

## 1. REPORT SUMMARY INFORMATION:

<b>Reporting Institution</b>	Ministry of Justice, Federal Government of Somalia
<b>Reporting To</b>	Rule of Law Project – Justice and Correction – UNDP Somalia
<b>Reporting Period</b>	First Quarter of the Project July – September 2015
<b>Reporting Against</b>	Letter of Agreement (LOA) between Ministry of Justice and UNDP
<b>Period of Letter Agreement</b>	1 <sup>st</sup> July 2015 – 30 <sup>th</sup> June 2016.
<b>Project number</b>	00093042, Rule of Law- Justice and Corrections , supporting the mandate of the Ministry of Justice
<b>Overall Budget</b>	<b>\$1,321,800</b>

## 2. INTRODUCTION:

Ministry of Justice (**MOJ**) for the Federal Government of Somalia and United Nation Development Programme (**UNDP**) has signed Standard Letter of Agreement for the execution of Rule of Law – Justice and Corrections – Project, centered on the Somali Compact, Peace and State Building Goal #3 (**PSG3**) Justice and as part of the projects under the new Somalia Joint Rule of Law Programme which supports the Somali people and government in creating an enabling environment for stability, rule of law and good governance, the Rule of Law – Justice and Corrections - Project provides support to the strengthening of Somali justice institutions and improving the functioning of the judiciary including provision of technical, advisory and operational support, supporting the operation of mobile courts, support to scholarship and internship programmes, the provision of free legal aid to vulnerable groups, support legal awareness programmes, and infrastructure support and also the project represents the UNDP component of the new Somalia Joint Rule of Law Programme and replaces UNDP’s previous project “Access to Justice Project”.

Now, this is progress report presents activities and achievements implemented during the period of first quarter of the project – **July up to September 2015** -, as provided in the Letter of Agreement (LOA) signed between MOJ and UNDP under Rule of Law Project - Justice and Corrections - for the period of **1<sup>st</sup> July 2015 to 30<sup>th</sup> June 2016**, which aims to support the mandate of the Ministry by providing support to pay salary of thirty (**30**) people combining of 11 qualified senior consultants/advisers and 9 capable junior advisers/drafters as well as placement of 10 law graduate interns (50% of whom are women) to gain valuable work experience at the Ministry with a view to retaining on a permanent

basis in future subject to performance and availability of public funds and finally to equip and furnish their offices in the different departments of the Ministry of Justice.

### 3. KEY HIGHLIGHTS:

During the reporting period of (July – September 2015) there were some new progress, development, oversight activities and changes in the Ministry of Justice including;

- Two members of Law Graduate Interns have left the job and two other new law graduate interns have been recruited and placed in their positions on 10<sup>th</sup> July 2015 by following recruiting process of the Ministry of Justice as follows;
- New five members of Judicial Service Commission have been processed for nomination by the Ministry of Justice and approved by Council of the Cabinet (Ministries) and now waiting for the endorsement of the parliament.
- Minister for the Ministry of Justice appointed Mr. Mohamed Abbi Hassan former Director of Admin and HR Department as the new Director General (DG) of the ministry and also a new Permanent Secretary (PS) has been nominated to the ministry.
- By following the procurement process of the Ministry of Justice, Four (4) new cars have been rented and let out as pick and drop facilitation for the non-permanent staff member of the Rule of Law Project as agreed in LOA between the Ministry and UNDP.
- Two Senior Legal Drafters and one adviser - legal aid and legal awareness coordinator - have been recruited and placed in office on 19<sup>th</sup> September 2015, following recruitment process of the Ministry of Justice with the present of UNDP project officer Mr. Abdullahi Yusuf.

Recruited members		Legal Aid and Legal Awareness Coordinator
		Senior Legal drafter
		Senior Legal Drafter

- Consecutive Auditing and oversight activities have been conducted by UNDP staff members including Mohamed Yusuf from PP Unit, who made oversight assessment all projects previous and going on in the Ministry and the capacity of the recruited for staff members, Ifrah Ahmed made asset verification with Finance and Administration Consultant and also Abullahi Yusuf made the other auditing activities especially recruiting process.
- With support of UNDP staff members, the Ministry of Justice organized two days training about “Programme Management, Reporting and Results-Based Management Training for Somali Justice Institutions” participated by forty four (44) people including (9) female members from different segments including; members from Ministry of Justice, Judiciary, office of the Attorney General, Mogadishu University, Interim South West Administration of Somalia and other institutions.
- Rehabilitation and rebuilding of justice sector compound including Ministry of Justice wall, Banadir Regional Court complex and wall have been completed in support from UN agencies especially UNDP and inaugural event have been organized together with all justice

sectors led by the Ministry of Justice. The event took place on 10<sup>th</sup> September and attended by EU special envoy and Ambassador to Somalia, UNDP, UNSOM, senior government officials as well as civil society organizations.

- Meeting on Legal Scholarships under the Somalia Joint Rule of Law Programme has been held at the Ministry of Justice participated by 9 members drawn from Ministry of Justice, Judiciary, Attorney General Office, Mogadishu University and one staff from UNDP. During that meeting it is decided on the distribution of the 50 new scholarships to be offered under the Somalia Joint Rule of Law Programme and agree on the selection criteria and process.
- Three capacity building trainings with consultation on main issues have been conducted by the Monitoring and Evaluation Officer, namely; 1) the way of drafting Terms of Reference (TORs), Contracts, Work Plans and Report Writing. 2) First phase meeting about "Ministry's 2015 Strategic Plan Review and Developing Strategic Plan 2016" 3) Second phase meeting of the same last mentioned subject.

#### **4. ACHIEVEMENT AND DELIVERIES OF PROJECT STAFF MEMBERS:**

Equally, as itemized in their Terms of Reference (TOR), under straight supervision and remark from the managerial team of the Ministry of Justice containing Minister of justice, his deputy, permanent secretary, general director and other department's directors of the ministry or any other person (s) as may be entrusted by the ministry, the consultants, advisers, legal drafters and law graduate interns provided necessary support to the Ministry of Justice to strengthen the capacity of its institutional systems, effectively lead and coordinate justice sector, develop legal drafting capacity and build capacity to formulate legal framework for the provision of legal aid and produce and disseminate legal awareness materials.

On the other hand, they constantly supported the ministry in its relation with Attorney General Office, Bar Association and Lawyers, Legal Aid providers NGOs, Law Faculties, other Civil Society Organizations, facilitating financial management of government annual budget, agreements with UN agencies and other international NGOs, working with Custodial Corps, collecting data and information on concerns and issues about prisons, conducting capacity assessment, conducting training needs assessment, developing a training plan for the Ministry's staff and delivering monthly trainings, and recommending capacity development initiatives, shaping Information and Communication Technology facilities, in coordination with Policy and Legal Drafting Unit of the Ministry developed legal drafting and reviewing approaches and act as a legal counsellors and policy advisers to the Ministry in all legal matters.

These experts, legal drafters and law graduate interns have been providing technical assistance to the assigned departments of the ministry in line within requirement of agreed LOA between UNDP and MOJ as well as the guidance and instructions from the ministry's top managerial team including the Minister.

During reporting period, the consultants, advisers, legal drafters and law graduate interns have been assisting and providing concrete technical backing to the ministry not only limited to their TORs but with general support and filling different spaces where they have seen there is a need.

They also provided a key contributions for the re-establishment and refreshing of the basic elements in the areas of Legal drafting, Report writing, Policy drafting, developing training needs of the ministry, ICT and as well as facilitating and mounting Prisons and Corrections. Regularly they used to give skill transfer and guidance for the staff of the Departments of the ministry to better perform and fulfill their mandates in line with priority tasks for the ministry. In addition to that, they provided support to their respective departments and units (PLDU and JISU) to help them come up with plans in line with the Ministry’s Plan based on federal government vision 2016. This assisted the staff of the departments to exactly get know their duties and responsibilities as well as their daily tasks during the week days. Also this helped the staff to be active and get access to contribute to their departments and their capacity increased. These activities guaranteed and enhanced the Ministry of Justice to be one of the most improving ministries of the federal government of Somalia in general.

## 5. RESULTS ACHIEVED BY THE MINISTRY OF JUSTICE THROUGH FROM LOA;

As indicated in the Letter of Agreement (LOA) between Ministry of Justice and UNDP, during the reporting period, by the support of consultants, advisers, legal drafter – senior and junior - and law graduate interns, the Ministry of Justice provided, developed and implemented sustainable activities to support to the achievement of agreed the subsequent outputs, indicators and with their means of verifications in the LOA as follows;

### OUTPUTS, INDICATORS, TARGETS, PROGRESS MADE AND MEANS OF VERIFICATION AS PER SOMALIA JOINT RULE OF LAW PRORGAMME

Outputs	Indicators	Target	Progress made	Means of Verification
<b>Output 1:</b> Provided technical assistance, training and awareness campaigns in support of Ministry of Justice priority units or departments (Priority units and departments within MOJ (Capacity Injection, PLDU and JISU) established and strengthened.	Currently 26 staff members are successfully working in the Ministry of Justice including 8 senior advisers, 3 senior legal drafters, 5 junior legal drafters and 10 law graduate interns. Five of them are female while rests of (21) are men.	30 staff members of the Rule of Law Project in the Ministry of Justice by the support of UNDP.	On 15 <sup>th</sup> July 2015, TORs and new contracts of the thirty staff members who will work in Rule of Law Project in the ministry of justice are revised and developed including; advisers/consultant, legal drafters - senior and junior – and 10 law graduate interns for a period based on time of the Letter of Agreement between Ministry of Justice and UNDP – Somalia. Both TORs and copy of signed New Contracts have been given each person. Except those members who are not recruited yet.	The prepared or revised TORs and New Contracts have been already shared with the Ministry and UNDP.
	One year work plans prepared	30 staff members of	From 20 <sup>th</sup> July 2015, quarterly based work plans have been developed by the	Quarterly based work plans of the all staff

		the Rule of Law Project in the Ministry of Justice.	advisers/consultants, legal drafters and interns who are currently in the office according to the requirement of their specific group including; capacity injection, PLDU and JISU Units.	members are in place and have been already shared both with the Ministry and UNDP.
	Vendor personal profiles are filled and personal accounts of the staff members are shared with UNDP.	23 staff members of the Rule of Law Project in the Ministry of Justice by the support of UNDP.	In August 2015, all staff members who are currently in the office representing 15 capacity injection members, 6 PLDU members and 2 JISU members have filled and signed Vendor personal profiles and submitted copies of their passports as required in the letter of agreement between the MOJ and UNDP in order to be paid their salary directly to their personal accounts.	Filled and Signed Vendor personal profiles have been already shared with the Ministry and UNDP.
	5 senior advisers and consultants, 5 Junior Legal Drafters and 10 law graduate interns five of them are women have been given induction training.	20 staff members of the Rule of Law Project.	On 25 <sup>th</sup> July 2010, one day, first introductory training workshop for the advisers/consultants, Junior Legal drafters and law graduate interns organized by Monitoring and Evaluation Officer to explain them, their particular duties in the newly revised TORs and their role in the new letter of agreement between MOJ and UNDP and also briefed about how to prepare TORs, Contracts, Work plans and monthly and annual reports writings.	Minutes of the workshop is attached in the annex below. <b>(a)</b>
	Four regional coordinators have been nominated.	4 regional coordinators for JISU Unit.	JISU unit with the help of the Director General and minister of the Ministry of Justice have contacted four justice state ministers of Puntland, Galmudug, ISWA and Jubaland. Then the four regional state ministers have nominated their respective regional coordinator in the unit.	Nomination letter are attached in the annex below. <b>(b)</b>
	Overviewed and monitored justice sector	Somali justice sectors	During this quarter staff members of the Joint Implementation Support Unit (JISU) have made	Reports from Unit staff members

	institution's activities by the JISU unit.	including Ministry of Justice, Judiciary and Attorney General Office (AGO) and also other related stakeholders.	key development at the side of overall coordination and justice sector activities tracking which going on justice sector as have been surveyed by the JISU unit staff members. Crucial achievements made in justice sector include – but not limited to – selection process of Judicial Service Commission members have been started and council cabinet has approved, Attorney General Office and Courts – capital city and the regions including Puntland, Jubaland and Southwest – are functioning and dealing with all kinds of cases. Although ISWA, Jubaland and Galmudug justice institutions are less functioning compared to others.	indicating their activities and other evidence documents are attached in the annex below. <b>(b)</b>
	JISU Unit is organizing PSG3 monthly coordinating meeting.	All Somali Justice sector institutions	JISU Unit updated the Somali Justice Sector contact lists and contacted with the key justice stakeholders and shared with date and agenda of the next PSG3 meeting.	List of the participants and agenda of the PSG3 meeting are attached in the annex below. <b>(b)</b>
	Strengthens PLDU two senior legal drafters have been recruited.	Two senior legal drafters for the Policy and Legal Drafting Unit (LPDU)	After preparation of their TORs and advertising through public media including websites and local radios, Two Senior Legal Drafters were recruited by following through ministry's recruiting procedures with the help of a staff member from UNDP.	The Ministry's offers to the two recruited new legal drafters and recruiting process minutes are attached in the annex below. <b>(c)</b>
	Familiarized and strengthened two senior legal drafters to understand the work of the Unit.	Induction of two senior legal drafters	<p>On 19<sup>th</sup> September 2015, Induction of two senior legal drafters was held</p> <ul style="list-style-type: none"> <li>• Familiarization of the purpose and work plan, priorities of the PLDU unit carried out.</li> <li>• The structure of and hierarchy of the MOJ and other justice institution informed.</li> </ul>	

			<ul style="list-style-type: none"> <li>Shared with them the important documents that relate to their work including Somali Compact and Rule of Law Programme.</li> </ul>	
	Strengthening the capacity of justice sector institutions 20 members have been trained including five female lawyers.	20 members drawn from justice sector institutions.	20 – 22 September 2015, three days training on Legal Drafting process, policy development and Nomo-technics have been conducted by the Head of PLDU for 20 members drawn from justice sector institutions including; ministry of justice, Office of the Solicitor General, Attorney General Office, the judiciary, military court and Ministry of interior and federal affairs.	Training guide, agenda, participant sign-in sheet, pre-/posttests, are attached in the annex below. Training report and photos will be shared later on.
<b>Output 2:</b> Developed laws, regulations, and policies in support of the justice sector (Enhanced effective justice procedures through development of laws, regulations and policies).	Seven national laws including directive to establish PLDU unit have been either drafted, reviewed, transplanted or wrote a note clarifying a point of law.	Drafting and revising laws or policies.	<p>During reporting period the staff members of the PLDU have succeeded main activities;</p> <ul style="list-style-type: none"> <li>Directive to establish PLDU unit and its mandate is approved by the cabinet.</li> <li>Reviewed, harmonized with other legal instruments in the country and translated into Somali language Anti-Corruption Bill and now it's ready for consultation pending for fund.</li> <li>Judicial Organization Law drafted by the unit is approved by the cabinet and it's with the parliament.</li> <li>Constitutional Court Establishment Bill drafted by the unit is aligned with the Bill prepared by the parliament and now we are in discussion with the judicial and religious affairs committee of the parliament.</li> <li>Reviewed and provided valuable input to the national petroleum law as requested by the Ministry of Petroleum and Mineral Resources.</li> </ul>	Copy of Anti-Corruption Bill, Directive to establish PLDU unit, Judicial Organization Law, Constitutional Court Establishment Bill, National Petroleum Law attached in the annex below. <b>(d)</b>



			<ul style="list-style-type: none"> <li>• Reviewed the national defense act as requested by the ministry of defense.</li> <li>• As part of the upcoming draft of the Organization of Somali Police Force we wrote a note to clarify the status of the Somali Police Force as an integral member of the Somali Armed forces.</li> </ul>	
<p><b>Output 3:</b> Train and provide technical assistance to Correctional Corps staff on national and international standards (Enhanced capacity of Correctional Corps staff to adhere to national and international standards on detention and corrections)</p>				
<p><b>Output 4:</b> Developed standards of performance and internal regulations for justice sector (Enhance government's internal oversight and accountability through development of standards of</p>	<p>Three Directors – including the Director General of the Ministry, 9 Senior Adviser, 12 head sections and 10 law graduate interns have been trained and consulted by the M &amp; E Officer including five females.</p>	<p>To enhance Ministry's internal regulations and oversight accountability the Ministry's 2015 strategic plan reviewed and developed</p>	<p>12<sup>th</sup> and 15<sup>th</sup> September 2015, Two different workshop meetings about "Ministry's 2015 Strategic Plan Review and Developing Ministry's Strategic Plan 2016" with consultation of the Ministry's staff members in general including; Directors, Senior Advisers, Head Sections, Law graduate Interns have been conducted by the Monitoring and Evaluation with support from Director General of the Ministry and Director of Planning and development Department.</p>	<p>Minutes of the two workshops with photo and attendance sheets are attached in the annex below. <b>(e)</b></p>

performance and updating relevant internal regulations)		strategic plan 2016.		
	Development of Somali legal glossary started.	Justice sector institution, parliament and other related government institutions.	Preliminary meeting with the PLDU staff members on the best way to develop Somali Legal Glossary conducted. Existing English Somali Legal Glossary/Dictionaries on the web were browsed. The terminologies from Somali Provisional Constitution were selected. Selections of Criminal Procedure Code terminologies are ongoing.	When Somali Legal Glossary is completed will be shared.
<b>Output 5:</b> Conducted awareness raising campaigns on justice services and legal rights, with a particular focus on reaching women, children, IDPs, and other vulnerable persons (Increased citizen's awareness of justice matters, with a particular focus on women, children and vulnerable groups, including IDPs and displaced persons)	Strengthening and starting awareness raising campaigns the Legal Aid and Legal Awareness Coordinator have been hired.	To Recruit Legal Aid and Legal Awareness Coordinator	After developing his TOR and advertising through public media including; websites and local radios, the Legal Aid and Legal Awareness Coordinator for the Rule of Law Project has been recruited by following Ministry's recruiting procedures with the help of a staff member from UNPD and the coordinator is in the office.	The Ministry's offer to the legal aid and legal awareness coordinator and recruiting process minutes are attached in the annex below. <b>(c)</b>
<b>Output 6:</b> Conduct legal rights awareness raising campaigns increase awareness of				

women's rights (Enhanced knowledge of specialised areas of law through public awareness campaigns)				
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**6. CONCLUSION:**

1. The advisers/consultants, Legal Drafters – senior and junior – and law graduate interns are currently working on multiple areas of operations to implement their respective assignments and coordination.
2. Especially the 10 interns are gaining more experience and deeper understanding of the institution as well as its work place environment.
3. In the next quarter, all staff members of the Rule of Law – Justice and Corrections - Project will finalize main activities as indicated in their TORs to contribute Ministry's priority standards.
4. The consultants are working as a team to overcome the myriad challenges ahead regarding their responsibilities towards the Ministry of Justice. This particular collaboration is based on teamwork and partnership to achieve some common mutual goals.